

**ECONOMIC AND FISCAL IMPACT STATEMENT
(REGULATIONS AND ORDERS)**

STD. 399 (Rev. 2-98)

See SAM Sections 6600 - 6680 for Instructions and Code Citations

| | | |
|--|--|--------------------------------|
| DEPARTMENT NAME Secretary of State | CONTACT PERSON Pam Giarrizzo, Chief Counsel | TELEPHONE NUMBER 9166537244 |
| DESCRIPTIVE TITLE FROM NOTICE REGISTER OR FORM 400 | | NOTICE FILE NUMBER Z |

ECONOMIC IMPACT STATEMENT

A. ESTIMATED PRIVATE SECTOR COST IMPACTS *(Include calculations and assumptions in the rulemaking record.)*

1. Check the appropriate box(es) below to indicate whether this regulation:

- a. Impacts businesses and/or employees
- b. Impacts small businesses
- c. Impacts jobs or occupations
- d. Impacts California competitiveness
- e. Imposes reporting requirements
- f. Imposes prescriptive instead of performance standards
- g. Impacts individuals
- h. None of the above *(Explain below. Complete the Fiscal Impact Statement as appropriate.)*

h. *(cont.)* _____

(If any box in Items 1 a through g is checked, complete this Economic Impact Statement.)

2. Enter the total number of businesses impacted: _____ Describe the types of businesses *(Include nonprofits)*: _____

Enter the number or percentage of total businesses impacted that are small businesses: _____

3. Enter the number of businesses that will be created: _____ eliminated: _____

Explain: _____

4. Indicate the geographic extent of impacts: Statewide Local or regional *(list areas)*: _____

5. Enter the number of jobs created: _____ or eliminated: _____ Describe the types of jobs or occupations impacted: _____

6. Will the regulation affect the ability of California businesses to compete with other states by making it more costly to produce goods or services here?

Yes No If yes, explain briefly: _____

B. ESTIMATED COSTS *(Include calculations and assumptions in the rulemaking record.)*

1. What are the total statewide dollar costs that businesses and individuals may incur to comply with this regulation over its lifetime? \$ _____

a. Initial costs for a small business: \$ _____ Annual ongoing costs: \$ _____ Years: _____

b. Initial costs for a typical business: \$ _____ Annual ongoing costs: \$ _____ Years: _____

c. Initial costs for an individual: \$ _____ Annual ongoing costs: \$ _____ Years: _____

d. Describe other economic costs that may occur: _____

ECONOMIC AND FISCAL IMPACT STATEMENT cont. (STD. 399, Rev. 2-98)

2. If multiple industries are impacted, enter the share of total costs for each industry: _____

3. If the regulation imposes reporting requirements, enter the annual costs a typical business may incur to comply with these requirements. (Include the dollar costs to do programming, record keeping, reporting, and other paperwork, whether or not the paperwork must be submitted.): \$ _____

4. Will this regulation directly impact housing costs? Yes No If yes, enter the annual dollar cost per housing unit: \$ _____ and the number of units: _____

5. Are there comparable Federal regulations? Yes No Explain the need for State regulation given the existence or absence of Federal regulations: _____

Enter any additional costs to businesses and/or individuals that may be due to State - Federal differences: \$ _____

C. ESTIMATED BENEFITS (Estimation of the dollar value of benefits is not specifically required by rulemaking law, but encouraged.)

1. Briefly summarize the benefits that may result from this regulation and who will benefit: _____

2. Are the benefits the result of: specific statutory requirements, or goals developed by the agency based on broad statutory authority?
Explain: _____

3. What are the total statewide benefits from this regulation over its lifetime? \$ _____

D. ALTERNATIVES TO THE REGULATION (Include calculations and assumptions in the rulemaking record. Estimation of the dollar value of benefits is not specifically required by rulemaking law, but encouraged.)

1. List alternatives considered and describe them below. If no alternatives were considered, explain why not: _____

2. Summarize the total statewide costs and benefits from this regulation and each alternative considered:

| | | |
|----------------|-------------------|----------------|
| Regulation: | Benefit: \$ _____ | Cost: \$ _____ |
| Alternative 1: | Benefit: \$ _____ | Cost: \$ _____ |
| Alternative 2: | Benefit: \$ _____ | Cost: \$ _____ |

3. Briefly discuss any quantification issues that are relevant to a comparison of estimated costs and benefits for this regulation or alternatives: _____

4. Rulemaking law requires agencies to consider performance standards as an alternative, if a regulation mandates the use of specific technologies or equipment, or prescribes specific actions or procedures. Were performance standards considered to lower compliance costs? Yes No
Explain: _____

E. MAJOR REGULATIONS (Include calculations and assumptions in the rulemaking record.)
Cal/EPA boards, offices and departments are subject to the following additional requirements per Health and Safety Code section 57005.

ECONOMIC AND FISCAL IMPACT STATEMENT cont. (STD. 399, Rev. 2-98)

1. Will the estimated costs of this regulation to California business enterprises exceed \$10 million? Yes No (If No, skip the rest of this section)

2. Briefly describe each equally as effective alternative, or combination of alternatives, for which a cost-effectiveness analysis was performed:

Alternative 1: _____

Alternative 2: _____

3. For the regulation, and each alternative just described, enter the estimated total cost and overall cost-effectiveness ratio:

Regulation: \$ _____ Cost-effectiveness ratio: _____

Alternative 1: \$ _____ Cost-effectiveness ratio: _____

Alternative 2: \$ _____ Cost-effectiveness ratio: _____

FISCAL IMPACT STATEMENT

A. FISCAL EFFECT ON LOCAL GOVERNMENT (Indicate appropriate boxes 1 through 6 and attach calculations and assumptions of fiscal impact for the current year and two subsequent Fiscal Years)

1. Additional expenditures of approximately \$ 680,000 in the current State Fiscal Year which are reimbursable by the State pursuant to Section 6 of Article XIII B of the California Constitution and Sections 17500 et seq. of the Government Code. Funding for this reimbursement:

a. is provided in (Item _____, Budget Act of _____) or (Chapter _____, Statutes of _____)

b. will be requested in the 2009-10 (FISCAL YEAR) Governor's Budget for appropriation in Budget Act of _____

2. Additional expenditures of approximately \$ _____ in the current State Fiscal Year which are not reimbursable by the State pursuant to Section 6 of Article XIII B of the California Constitution and Sections 17500 et seq. of the Government Code because this regulation:

a. implements the Federal mandate contained in _____

b. implements the court mandate set forth by the _____ court in the case of _____ vs. _____

c. implements a mandate of the people of this State expressed in their approval of Proposition No. _____ at the _____ election; (DATE)

d. is issued only in response to a specific request from the _____, which is/are the only local entity(s) affected;

e. will be fully financed from the _____ (FEES, REVENUE, ETC.) authorized by Section _____ of the _____ Code;

f. provides for savings to each affected unit of local government which will, at a minimum, offset any additional costs to each such unit.

3. Savings of approximately \$ _____ annually.

4. No additional costs or savings because this regulation makes only technical, non-substantive or clarifying changes to current law and regulations.

ECONOMIC AND FISCAL IMPACT STATEMENT *cont.* (STD. 399, Rev. 2-98)

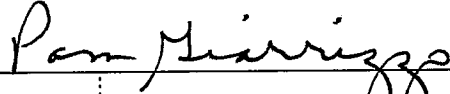
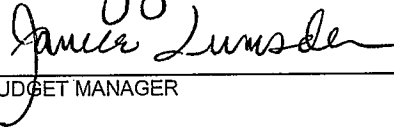
- 5. No fiscal impact exists because this regulation does not affect any local entity or program.
- 6. Other.

B. FISCAL EFFECT ON STATE GOVERNMENT *(Indicate appropriate boxes 1 through 4 and attach calculations and assumptions of fiscal impact for the current year and two subsequent Fiscal Years.)*

- 1. Additional expenditures of approximately \$ _____ in the current State Fiscal Year. It is anticipated that State agencies will:
 - a. be able to absorb these additional costs within their existing budgets and resources.
 - b. request an increase in the currently authorized budget level for the _____ fiscal year.
- 2. Savings of approximately \$ _____ in the current State Fiscal Year.
- 3. No fiscal impact exists because this regulation does not affect any State agency or program.
- 4. Other.

C. FISCAL EFFECT ON FEDERAL FUNDING OF STATE PROGRAMS *(Indicate appropriate boxes 1 through 4 and attach calculations and assumptions of fiscal impact for the current year and two subsequent Fiscal Years.)*

- 1. Additional expenditures of approximately \$ _____ in the current State Fiscal Year.
- 2. Savings of approximately \$ _____ in the current State Fiscal Year.
- 3. No fiscal impact exists because this regulation does not affect any federally funded State agency or program.
- 4. Other.

| | | |
|---|---|---------|
| SIGNATURE | TITLE | |
| <input checked="" type="checkbox"/>  | Chief Counsel | |
| AGENCY SECRETARY ¹ |  | DATE |
| APPROVAL/CONCURRENCE | PROGRAM BUDGET MANAGER | 3/24/09 |
| DEPARTMENT OF FINANCE ² | | DATE |
| APPROVAL/CONCURRENCE | | |

1. The signature attests that the agency has completed the STD. 399 according to the instructions in SAM sections 6600-6680, and understands the impacts of the proposed rulemaking. State boards, offices, or departments not under an Agency Secretary must have the form signed by the highest ranking official in the organization.

2. Finance approval and signature is required when SAM sections 6600-6670 require completion of the Fiscal Impact Statement in the STD. 399.

STD. 399 Attachment
Fiscal Impact Statement
A. Fiscal Impact on Local Government

Current Fiscal Year: \$20,000 to \$680,000

The estimate of additional expenditures ranging from \$20,000 to \$680,000 in the current State Fiscal Year is based upon: 1) the Secretary of State's survey of the seven counties that conducted Post Election Manual Tallies in the June 2008 Primary Election (copy attached); and 2) a survey conducted by the California Association of County Elections Officials (CACEO) after the November 2008 General Election (copy attached). While not all counties have responded to the CACEO survey, according to the CACEO data, counties incurred PEMT audit costs of approximately \$680,000 in the November 2008 General Election.

The PEMT Emergency Regulations are triggered only in a very small fraction of contests on each ballot: those contests with a margin of victory of less than one half of one percent (0.5%), based on the semifinal official results. In the November 2008 General Election, the PEMT Emergency Regulations were triggered in zero of the 13 statewide contests (0/13), one of the 53 Congressional Contests (1/53), and one of the 100 Legislative contests (1/100).

Since the average percentage of contests that will be subject to the PEMT Emergency Regulations in future elections is likely less than 1%, the estimate of additional expenditures is based on the assumption that less than 1% of contests will be subject to the PEMT Emergency Regulations in the May 19, 2009, Statewide Special Election, and in local elections held during the remainder of the State Fiscal Year.

In addition, the reduction in sample sizes and escalation requirements proposed in the attached proposed regulations compared to the previously adopted emergency regulations, will likely reduce overall costs incurred by local elections officials.

Funding will be requested in the 2009-10 Governor's Budget for appropriation in the Budget Act of 2009

0890-108-0001--For local assistance, funding to counties.....XX,XXX

Provisions:

1. The funds authorized in this item may be apportioned to the counties by the Controller, consistent with the requirements of Provision 2, in amounts not to exceed the following:
 - (a) County... XX,XXX
2. Upon receipt of a report, signed and certified as true and accurate by the county clerk or county registrar of voters, that identifies the total costs for staff salaries, services and supplies, and postage, the Controller shall pay the reported costs of the counties for the XXXXX election (s).

Two Subsequent Fiscal Years

FY 2009-10: \$20,000 to \$680,000

This estimate is also based on a survey of costs in the June and November 2008 Statewide Elections. Only one statewide election, the June 2010 Statewide Primary Election, is scheduled in FY 2009-10.

FY 2010-11: \$20,000 to \$680,000

This estimate is also based on the survey of costs in the June and November 2008 Statewide Elections. Only one statewide election, the November 2010 Statewide General Election, is scheduled in FY 2010-11.

June 2008 Statewide Primary
PEMT Cost Chart

| County | Staff Hours | Total Cost | Overall cost of election for the county | Total ballots cast in the contest | % of precincts hand tallied | Total ballots hand tallied | Cost per ballot hand tallied | Cost per ballots in the contest |
|----------------|------------------|----------------------|---|-----------------------------------|-----------------------------|----------------------------|------------------------------|---------------------------------|
| 1. Alameda | | | | | | | | |
| 2. Fresno | | | | | | | | |
| 3. Imperial | | | | | | | | |
| 4. Marin | 8 | \$160 | \$ | 532 | 100% | 515 ¹ | \$0.31 | \$0.30 |
| 5. Riverside | 136 ² | \$1,300 | \$ | 43,011 | 10% | 336 | \$3.86 | \$0.03 |
| 6. San Mateo | 24 | \$500 | \$ | 13,344 ³ | 10% | 4955 | \$0.52 | \$0.04 |
| 7. Santa Clara | 227 | \$9,131 ⁵ | \$ | 11,286 | 15% | 2,079 | \$4.39 | \$0.81 |
| Average | 99 | \$2,773 | | 17,043 | | 971 | \$2.27 | \$0.30 |

¹ An additional 17 ballots (14 provisional, and 3 duplicated ballots) were counted in the final tally of ballots, which occurred after the manual tally began. Those ballots were not included in the manual tally.

² Riverside based its estimate on 17 people for one day. The estimate does not include ROV management hours.

³ San Mateo conducted two PEMT audits: local measures N (8,532 ballots) and P (4,812 ballots).

⁴ A total of four additional precincts (containing X ballots) were counted for the PEMT audits.

⁵ These costs include one-time costs associated with preparing and conducting the first ever PEMT audit in Santa Clara County. According to the Santa Clara County PEMT report to the SOS: "The PEMT required a total 192 hours of extra help staff time, including preparation, training, and conducting the PEMT. An additional 35 hours were required for [managers] to draft procedures, prepare materials, supervise the process, and make reports."

PEMT Costs -
November 4,
2008

| County | Costs | # of contests | # of pcts (list total for each contest: 10-1, 17-2 etc.) |
|-----------------|------------|---------------|--|
| Amador | 0.00 | | |
| Alameda | 24,885.45 | | |
| Butte | 1,126.81 | 2 | 2-1st, 4-2nd |
| Calaveras | 0.00 | | |
| Colusa | 1,000.00 | 1 | 1 school district, 2 pcts |
| Contra Costa | 11,037.54 | | |
| Del Norte | | | |
| El Dorado | 33,184.87 | | |
| Fresno | 9,114.09 | 3 | Sierra-2;Selma-2;Fresno U-23 |
| Inyo | 320.00 | | |
| Kern | 2,534.00 | | |
| Kings | | | |
| Lassen | | | |
| Los Angeles | 15,014.58 | | |
| Madera | 1,900.00 | | |
| Merced | | | |
| Modoc | | | |
| Monterey | 3,790.66 | | |
| Napa | 711.74 | | |
| Nevada | 965.00 | 1 | |
| Orange | 32,304.49 | | |
| Placer | 9,840.74 | 3 | 6-1, 9-2, 38-3 |
| Plumas | 1,077.12 | 1 | |
| Riverside | 20,502.00 | 6 | 40 Pcts. (8-0, 30-1, 2-2) |
| Sacramento | 8,604.85 | 1 | 34 for 1 contest |
| San Bernardino | 52,000.00 | 6 | 17 for 1 contest |
| San Diego | 6,446.37 | 4 | |
| San Francisco | | | |
| San Joaquin | | | |
| San Luis Obispo | | | |
| Santa Barbara | 248,000.00 | | |
| Santa Clara | 94,727.00 | | |
| Santa Cruz | 5,008.12 | 5 | 1-1, 4-2, 1-3, 5-4, 1-5 10 for 1 contest (No change in results) |
| Shasta | 2,186.82 | | |
| Sierra | | | |
| Siskiyou | 2,600.00 | | |
| Solano | 200.00 | | |
| Sonoma | 16,184.00 | | |
| Sutter | | | |
| Tulare | 1,250.00 | | 2 1-1 & 1-1 |
| Ventura | 74,082.53 | | |
| Total costs | 680,598.78 | | |